



# TOWN OF LEDYARD

741 Colonel Ledyard Highway  
Ledyard, Connecticut 06339-1551  
(860) 464-3203  
council@ledyardct.org

## Town Council Meeting Minutes

Chairman Gary St. Vil

### Public Hearing -Ordinance Amendments ##300-029 (rev. 1)

---

Wednesday, April 8, 2026

6:30 PM

Town Hall Council Chambers

---

WORKING DRAFT

**In-Person: Council Chambers Town Hall Annex**  
**Remote: Information noted below:**

**Join Zoom Meeting from your Computer, Smart Phone or Tablet:**

**<https://ledyardct.zoom.us/j/89463157655?pwd=LhbS4NNdZSrKjVCzZfLSrXt30eTFud.1>**  
**or by audio only dial: +1 646 558 8656 Meeting ID: 894 6315 7655; Passcode: 392332**

- I. CALL TO ORDER
- II. PLEDGE OF ALLEGIANCE
- III. PROCEDURE OF THE PUBLIC HEARING
- IV. CALL OF THE PUBLIC HEARING

TOWN OF LEDYARD NOTICE OF PUBLIC HEARING: Wednesday, April 8 2026 at 6:30 a proposed Amendments to Ordinance #300-029 (rev. 1) “An Ordinance Regarding Control of Alcoholic Beverages at Town of Ledyard Facilities”..

- V. PRESENTATION

Proposed amendments to Ordinance #300-029 (rev. 1) “An Ordinance Regarding Control of Alcoholic Beverages at Town of Ledyard Facilities”.

Councilor Garcia-Irizarry explained that the proposed Ordinance amendments were to allow vendors at the Farmers Market to sell spirits. She also noted that the proposed amendments would allow items to be sold at the Farmers Market that were glass and ceramic containers, noting that many Vendors products such as pickles, sauces, wines, meads, ciders, spirits, , relishes, jams, jellies, flowers, seasoning were packaged in glass or pottery containers.

DRAFT: 3/3/2026

Ordinance: #300-029 (rev-1-2)

AN ORDINANCE  
REGARDING CONTROL OF ALCOHOLIC BEVERAGES AT  
TOWN OF LEDYARD FACILITIES

Be it ordained by the Town Council of the Town of Ledyard Be it ordained by the Town Council of the Town of Ledyard: *“An Ordinance Regarding Control of Alcoholic Beverages at Town of Ledyard Facilities”* is hereby enacted.

Section 1. Purpose

To control the use, consumption, possession, sale or purchase of alcoholic liquor, as defined in C.G.S. § 30-1, at any Town facility, Town property or any school property under the Board of Education in the Town of Ledyard.

Section 2. Definitions

In accordance with C.G.S. § 30-1 as amended the following terms shall mean:

- a. Alcohol: the product of distillation of any fermented liquid, rectified either once or more often, whatever may be the origin thereof, and includes synthetic ethyl alcohol which is considered non-potable.
- b. Alcoholic liquor or alcoholic beverage: includes alcohol, beer, spirits and wine; and every liquid or solid, patented or not, containing alcohol, spirits, wine or beer and capable of being consumed by a human being for beverage purposes. Any liquid or solid containing more than one of the four varieties so defined is considered as belonging to that variety which has the higher percentage of alcohol, according to the following order: Alcohol, spirits, wine and beer. The provisions of this ordinance shall not apply to any liquid or solid containing less than one-half of one per cent of alcohol by volume.
- c. Beer: means any beverage obtained by the alcoholic fermentation of an infusion or decoction of barley, malt and hops in drinking water.
- d. Wine: means any alcoholic beverage obtained by the fermentation of the natural sugar content of fruits, such as grapes or apples or other agricultural products, containing sugar, including fortified wines such as port, sherry and champagne.
- e. Minor: Any person under twenty-one (21) years of age.

- f. Person: Natural person including partners but shall not include corporations, limited liability companies, joint stock companies or other associations of natural persons.
- g. Ledyard Town Facility: “Town Facility” includes the following: town hall, municipal buildings, municipal school buildings, stadiums, any public playgrounds, public parks, any fire stations or clubhouses therein, police headquarters facility or on any public grounds and/or other places owned leased, maintained, operated and /or funded directly or indirectly by the Town of Ledyard.
- h. *Ledyard Farmers Market: Ledyard Farmers Market or “LFM” refers to the Ledyard Farmers Market Commission and activities carried out in the normal course of operating the Farmers Market.*
- i. *LFM Vendor: refers to any vendor accepted to the market, particularly for those vendors approved to sell alcoholic beverages made in the state of CT. The beverages may include, but are not limited to wines, ciders, meads, beer, and spirits.*

Section 3. Consumption of Alcoholic Beverages in Public Buildings, Parks, etc.

It shall be unlawful for any person to have in their possession, or to consume any alcoholic beverage in a town facility.

Section 4 Exceptions -Authorization and Permit Required

At the discretion of the Body who has Administrative Control of a town facility, the consumption of beer and wine may be permitted, as defined in C.G.S. § 30-1, as amended, during any public or private function, festival or celebration being conducted within a town facility pursuant to written authorization from the body who has Administrative Control of the property and upon written permit issued by the Chief of Police or their designee, authorizing the sale, service or distribution of alcoholic liquor at or in connection with such function, festival or celebration as follows:

Name of Facility	Location	Administrative Control	Authorization & Address
	Any Parks & Recreation Area	• DeMuria Pavilion/Colonel Ledyard Park	• Perry
	Pavilion/Highlands Lake	• Ledyard Town Green/Pole Barn / Holdridge Pavilion	• Picnic areas along with picnic area at Erickson Park
		• Gales Ferry Community Center	• Donahue Property
	Sawmill Park/Picnic Aera	Various	21 Blonder Boulevard, Ledyard 639
	Shewville Road. Ledyard	728 Colonel Ledyard Highway, Ledyard	114 Military Highway. Gales
	Ferry 18 Hurlbutt Road, Gales Ferry	13 Winthrop Road, Gales Ferry	172 Iron Street, Ledyard

Parks & Recreation Director or Designee 12 Van Tassel Drive, Gales Ferry  
Nathan Lester House & Garden 153 Vinegar Hill Road, Gales Ferry Historic District Commission  
or his/her designee 741 Colonel Ledyard Highway, Ledyard (Town Hall)  
Senior Citizens Center 12 Van Tassel Drive, Gales Ferry Parks & Recreation Director or  
Designee 12 Van Tassel Drive, Gales Ferry or Senior Citizens Commission 12 Van  
Tassel Drive, Gales Ferry

## Section 5. Authorization and Permit Procedure

### a. Authorization

Written authorization from the Body or their designee who has Administrative Control of the town facility for which the Authorization was being sought must be obtained at least thirty (30) days prior to the start of the event.

*Authorization will allow vendors at the Ledyard Farmers Market to sell alcoholic beverages including, but not limited to wines, ciders, meads, beer, and spirits in closed containers for the Market Season.*

*Authorization will permit the offering for sale, glass or ceramic containers (filled with product or empty) and items at the Ledyard Farmers Market.*

### b. Permit

Temporary Liquor Permit Application Forms and Instructions are available online at <https://elicense.ct.gov/>, the Town Clerk's Office and the Police Department.

Written authorization from the Body who has Administrative Control of the town facility must be provided with the Application when obtaining local signatures, as required on the State of Connecticut Application for Temporary Liquor Permit Form.

Completed application and authorization of the Administrative Control Body shall be submitted to the Ledyard Police Department at least twenty (20) days prior to the start of the public or private function, festival or celebration being conducted within a town facility.

Written approval or denial of the Permit should be issued to the Applicant within seven days of receipt of the Permit Application and a copy of the approved or denied Permit Application shall be forwarded to the Body who has Administrative Control of the town facility for which the Temporary Liquor Permit was sought.

## Section 6. Professional Catered Events/ Licenses and Insurance Required

### a. Caterer Liquor Permit

For events at which professional catering services are provided, the caterer shall provide proof that a “caterer liquor permit” has been obtained in accordance with C.G.S. § 30-37J.

### b. Insurance

The Caterer shall procure and shall pay all premiums for comprehensive general liability insurance coverage for the town facility for which they are serving food, beverages and alcoholic beverages, in the amount of no less than \$2 million and shall provide certificates of such insurance indicating coverage is in effect.

Additionally, the Caterer shall list the Town of Ledyard as an additional insured on all forms of insurance.

The caterer shall also provide proof of liquor liability coverage as part of the application.

## Section 7. Serving Alcoholic beverages to Minors

It shall be unlawful for any person to sell or serve beer, wine or other alcoholic beverages to any person under the age of 21 at any public or private function, festival or celebration being conducted within a town facility.

In accordance with CGS § 30-86, a person may be fined, imprisoned up to 18 months, or both, for giving alcohol to someone under 21 years of age.

## Section 8. Violations

In addition to State imposed fines any person violating this Ordinance shall be fined not more than \$100.00 for each offense.

Any person violating this Ordinance shall also be subject to immediate removal from the area, park or district and be subject to denial of future entry into such town facility.

## Section 9. Severability.

If any section, or part of a section, of this Ordinance shall be held by a court of

competent jurisdiction to be invalid, such holding shall not be deemed to invalidate the remaining provisions hereof.

Section 10 . Effective Date

This Ordinance shall take effect on the twenty-first (21st) day after publication in accordance with Chapter III, Section 5 of the Charter of the Town of Ledyard.

Amended and Adopted by the Town Council on: \_\_\_\_\_

\_\_\_\_\_  
Gary St. Vil, Chairman

Approved / Disapproved on: \_\_\_\_\_  
Fred B. Allyn, III., Mayor

Published on: \_\_\_\_\_  
Patricia A. Riley, Town Clerk

Effective Date:

\*\*\*\*\*  
\*\*\*\*

Revision: Ordinance #34 "An Ordinance Regarding Control of Alcoholic Liquor in Parks & Recreation Areas, School Property and the Historic District" Adopted: April 9, 1986; Effective: May 27, 1986; Renumbered and Adopted: 9/25/2019; **Rewritten (Rev. 1) and Adopted September 9, 2020..**

History: The Twenty-fourth Town Council (2017- 2019) Ordinance #34 "An Ordinance Regarding Control of Alcoholic Liquor at Parks & Recreation Areas, School Property and the Historic District" was renumbered to Ordinance #300-029

2020: The Ordinance was totally rewritten to allow for the consumption of beer and wine at additional town owned facilities and town-owned properties; as listed in Table. Also, the following documentation requirements were added to the Ordinance (1) Authorization from the Body who has Administrative Control of the facility/property, and (2) Written permit from the Chief of Police. The Ordinance added provisions for catered events requiring the caterer to provide proof of liquor license and insurance.

**2026: Ordinance amended to allow vendors at the Farmers Market to sell spirits.**

---

*It was also amended to allow glass and ceramic containers and items at the market as prohibiting these containers and items would not allow vendors to sell pickles, candles, sauces, wines, meads, ciders, spirits, sodas or other non-alcoholic beverages, relishes, jams, jellies, flowers, seasonings, or pottery. Authorization was extended for the entire Market Season*

VI. RESIDENT & PROPERTY OWNERS (COMMENTS LIMITED TO THREE (3) MINUTES)

**Mr. Scott Johnson Jr.**, Parks, Recreation & Senior Citizens Director, stated that he supported the addition of "Spirits" to Ordinance #300-029 (rev 1) "*An Ordinance Regarding Control of Alcoholic Beverages at Town of Ledyard Facilities*" and he suggested that "Spirits" be extended to other Non-Profit Organizations such as the Rotary Club, noting that they use the Town Green for events such as their Annual Wine Tasting Fundraiser and their Annual Car Show. However, he stated that he did not support the provision for the use of glass for the Farmers Market to be included in the Ordinance. He explained that the Permit Forms for all of the Parks & Recreation Facilities clearly state that Glass was Prohibited, noting concerns regarding possible damage from broken glass that could occur to the newly installed Playground surface and wood chips around the playscapes, noting the expense to have those items repaired or replaced. He explained in past years he issued the Farmers Market a Waiver to allow for the Vendors whose products were in glass containers. He suggested they address the use of glass containers at the Farmers Market in a Memorandum of Understanding (MOU) instated of the Ordinance. He stated that he would be happy to work with the Administration Committee to Amend Ordinance #300-029 (rev 1), noting that Police Chief Rich should also be involved with making changes to the Ordinance.

**Ms. Pam Ball**, Shewville Road, Ledyard, Farmers Market Committee Chairman and Market Manager; stated as the Town Council knows that she was the current Manager of the Town's Farmers Market. She noted that the Farmers Market has put forth two amendments to the town's current Ordinance #300-029 rev 1) "*An Ordinance Regarding Control of Alcoholic Beverages at Town of Ledyard Facilities*" allow market vendors, and only market vendors, to sell goods packaged in glass and to sell ceramics only at the market.

Ms. Ball explained that the first change came about in response to a distillery who applied for the last three markets in 2025. She stated because the existing Ordinance #300-029 (rev 1) allowed the sale of beer and wine but not spirit the Market was unable to get them into the Market and decided to try for the 2026 Market. She stated to do this, the Farmers Market Committee proposed an amendment to allow the sale of spirits at the market, noting that this was not consumption, it was just sales of closed bottles.

Ms. Ball stated since most alcoholic beverages were sold in glass, the Committee also took this opportunity add some language to allow Market Vendors, and only Market Vendors, to sell ceramics and goods in glass (pickles, jams, jellies, etc.) at, and only at, the Farmers Market. She stated because they understand that Parks & Recreation has a policy that does

not allow glass at town parks; that it seemed logical to add to this ordinance an exception for Market Vendors to sell goods in glass since it goes hand-in-hand with selling wine and beer which were also often packaged in glass. She stated the proposed amendments were not intended to, nor were they written to, allow other parties to be exempt from the Parks & Recreation “no glass” Policy at town parks.

Ms. Ball went on to explain that the Farmers Market forwarded their proposed Ordinance Amendments to the Mayor for review and he was in agreement. She noted that the proposed Ordinance Amendments also went before the Administration Committee and they were also in agreement with the changes; and that copy was also forwarded to Parks & Recreation.

Ms. Ball continued to explain another reason the Farmers Market Committee was asking for these changes was to streamline things for the Market Volunteers. She stated if these proposed Ordinance Amendments pass, then they would not have to remember to bother Parks & Recreation every year to request a Waiver, so that they would not be in violation of their policies. She stated that she would not always be manager; and therefore, she was working to make process easier for future Market Managers. She also mentioned that should Mr. Johnson leave for greener pastures, that maybe the next person in charge of Parks & Recreation would be less amenable to allowing spirits and/or glass.

Ms. Ball stated that these proposed Ordinance Amendments would be helpful, to both the Market Manager and to Parks & Recreation as it would be one less thing to question every year. She stated that she was not trying to make things difficult or step on anyone’s toes, that she was trying to make things easier. She asked if the proposed Ordinance Amendments are not approved that the Parks & Recreation Policy be amended to allow Market Vendors, and only Market Vendors, to sell goods packaged in glass and to sell ceramics at the Market and only at the Market without having to ask for permission every year. She stated the Farmers Market Committee wanted to these provisions put in writing somewhere, noting that they do not care where they were recorded, so that the Market Volunteers have one less thing to remember to do every year.

Ms. Ball concluded her remarks by addressing Mr. Johnson's concerns regarding broken glass damaging the Playground surfaces and wood chip areas, noting that the Farmers Market does not allow sales outside of the Market area, which was located at the Lower Town Green and under the Pole Barn. She stated anyone, at anytime could go to the Package Store that was in the former Ledyard Center School, which was closer to the playground area, buy something in a bottle and go over to the Playground at the Upper Town Green and break a bottle, noting that this would have nothing to do with the Farmers Market. She stated patrons visiting the Farmers Market each week buy products and put them in a bag and take them home.

**Mr. Bill Barnes**, 1 Spruce Street, Ledyard, Town Councilor, suggested they discuss further the glass component and the idea of using a Memorandum of Understanding (MOU).

**Ms. Adrienne Parad**, 5 Birch Street, Ledyard, Town Councilor, stated that Ledyard

Education Advance Foundation (LEAF) holds their Back to School Bash and she questioned whether the proposed Ordinance Amendments would apply for their event. It was noted that as currently proposed the Ordinance Amendments would not change anything for the Back to School Bash.

*Mr. Steve Weiss*, 1 Nutmeg Drive, Gales Ferry, stated that he agreed that using a Memorandum of Understanding (MOU) to provide the Farmers Market Vendors permission to sell products in glass containers was the best route.

Mr. Johnson stated if the glass component was included in Ordinance #300-029 (rev 1) that he could not sign the Permit for the Farmers Market to use the Lower Town Green. He stated that he would be happy to discuss proposed Ordinance Amendments to include sprits for other organizations, and how to address the Farmers Market Vendors selling products in glass or ceramic containers.

VII. ADJOURNMENT

Chairman St. Vil stated hearing no further public comment, that the Public Hearing was adjourned at 6:55 p.m.

\_\_\_\_\_  
Transcribed by Roxanne M. Maher  
Administrative Assistant to the Town Council

I, Gary St. Vil, Chairman of the Ledyard Town Council,  
hereby certify that the above and foregoing is a true and correct  
copy of the minutes of the Public Hearing held on April 8, 2026

Attest: \_\_\_\_\_  
Gary St. Vil, Chairman

**DISCLAIMER:**

Although we try to be timely and accurate these are not official records of the Town.

The Town Council's Official Agenda and final Minutes will be on file in the Town Clerk's Office.