# Gales Ferry Intermodal COMMUNITY CONCERNS



Margaret Laforest, Laforest Strategic Advisors

#### **BALTIMORE HARBOR**



#### **BOSTON CENTRAL ARTERY TUNNEL**



#### **MASSACHUSETTS BRIDGE**



## **CASHMAN** A STRONG COMMUNITY PARTNER

























































Constructed new berth and relocated Quincy built museum ship after its pier was declared unsafe to the public.

HISTORIC PRESERVATION PROJECTS

Provided transportation & storage while Chatham Selectboard determines plans for preservation & adaptive reuse

PIER 1 - 1797 USS CONSTITUTION

**1937 USCG BOATHOUSE** 



After significant storm damage, completed repairs while covering all material and construction costs at the request of Quincy's Mayor.

Reconstructed berth & surrounding wharf while maintaining the historical accuracy of the pier at times working within 20 feet of the historic vessel, in coordination with USN, NAVFAC, NHHC, NPS.

US Navy, Naval Facilities Engineering Command, Navy History & Heritage Command, National Park Service

### **COMMUNITY CONCERN: HISTORY**

GALES FERRY INTERMODAL	REGULATIONS	COMMITMENT/ COMMUNITY BENEFIT	PEER REVIEW/ CONCLUSION
David George, M.A., RPA Heritage Consultants EX# 2 Page 9  Phase IA/IB Cultural Resources Assessment & Reconnaissance Surveys EX# 2 Pages 204-310  Phase II National Register of Historic Places Testing & Evaluation of the Fort Decatur Archaeological Site EX# 38	<ul> <li>Document Historic Asset</li> <li>Preservation NOT REQUIRED</li> <li>Public Access NOT REQUIRED</li> </ul>	<ul> <li>Fort Decatur and Sentry Post are SAVED</li> <li>Allyn Cemetery will remain undisturbed and accessible</li> <li>Phase IA/1B Cultural Resources Assessment &amp; Reconnaissance Surveys complete</li> <li>Phase II National Register of Historic Places testing &amp; evaluation of the Fort Decatur Archaeological Site complete</li> <li>Donation of 3.44 acres including Historic Assets ensuring preservation in perpetuity</li> <li>TAC allowance of public access by request</li> <li>Donation of artifacts for public benefit to state archeological office at UCONN</li> <li>Actively engaged with non-profit groups concerning the appropriate management and stewardship of the cultural resource area.</li> <li>IF PROJECT APPROVED</li> <li>Donation of additional 5.87 acres to TAC</li> <li>Prepare and submit a National Register of Historic Places nomination for Fort Decatur</li> <li>Edit volume of the History of Fort Decatur for SHPO</li> </ul>	CT State Historic Preservation Office (SHPO) EX# 217 fully executed Historic Preservation Agreement "No Adverse Effect" to historic properties by activities identified in Development Plan  The Archeological Conservancy (TAC) EX# 95-1, 95-2 Signed agreement with TAC. "A win for preservation" Kelly Berliner, TAC Eastern Regional Director

SPECIAL PERMIT CRITERIA	GFI	PEER REVIEW	PZC DECISION
<b>11.3.4.D</b> that no adverse effect would result to the property values or historic features of the immediate neighborhood;	YES	YES	
<b>11.3.4.E</b> that the character of the immediate neighborhood would be preserved in terms of scale, density, intensity of use, existing historic/natural assets/ features and architectural design;	YES	YES	

### **COMMUNITY CONCERN: PROPERTY VALUES**

GALES FERRY INTERMODAL	REGULATIONS	COMMITMENT/ COMMUNITY BENEFIT	PEER REVIEW/ CONCLUSION
Steven MacCormack, MacCormack Appraisal Services CT Certified General Real Estate Appraiser EX# 2 pages 16, 179-203	Certified Appraiser analyzed local sales data including Baldwin Hill project area and affirmed no detrimental impact to property values.	<ul> <li>No adverse impact for residential home value.</li> <li>Current Real Estate Taxes \$139,240 annually</li> <li>Permitting fees \$522,798</li> <li>PILOT/Tipping Fee \$.25/cy estimated at \$892,500 over ten years directed towards Town's Capital Improvement Plan.</li> <li>Job creation   Annual Discretionary spend 32 Site Preparation \$1,588,944 45 Construction \$2,234,452 130 Permanent \$5,700,630</li> <li>Level site suitable for the development of 260,000 square feet of industrial space</li> <li>When developed, site will have net fiscal positive tax revenue \$1,064,192 annually</li> </ul>	Dr. Donald J. Poland, PhD, AICP Senior VP And Managing Director, Planning & Strategy, Goman & York EX#102  Goman & York Fiscal & Economic Impact Study EX# 103 concludes a Positive Economic Impact — EMPLOYMENT and RATABLES and concurs there will not be adverse impact for residential home values.  GFI capital investment will move them up from #4 to #2 highest taxpayer in Ledyard with a 10X value increase in property assessment expected in 13 years.  GFI will have a meaningful positive economic impact in the Norwich-New London Region.

SPECIAL PERMIT CRITERIA	GFI	PEER REVIEW	PZC DECISION
<b>11.3.4.D</b> that no adverse effect would result to the property values or historic features of the immediate neighborhood;	YES	YES	

### **COMMUNITY CONCERN: TRAFFIC**

GALES FERRY INTERMODAL	REGULATIONS	COMMITMENT/ COMMUNITY BENEFIT	PEER REVIEW/ CONCLUSION
Scott Hesketh, P.E. and Manager of Traffic and Transportation Engineering, F. A. Hesketh & Associates, Inc. EX#2 Pages 29, 48-69  Traffic study concluded the proposed site generated traffic will not adversely affect traffic operations within the Route 12 corridor or at any of the studied intersections and will not create any hazardous condition within the studied highway corridor system.	Trip Generation allowance is based on "highest, best use of property". Institute of Transportation Engineers (ITE) advises the standard trip generation rate by use. <a href="https://www.itetripgen.org/">https://www.itetripgen.org/</a> Site is exceptionally accessible via a deepwater pier, a rail line, and a state highway with a signalized intersection.	<ul> <li>Completed Traffic Study</li> <li>Self-imposed limit of 50 Truck Round Trips Per Day</li> <li>Updating specified signage and vegetation removal to improve existing conditions as recommended</li> <li>Utilize vessel transport of materials to reduce onsite truck trips</li> <li>Improving and utilizing rail infrastructure to reduce road traffic. Rail use in compliance with US Department of Transportation Federal Railroad Administration (FRA)</li> <li>Improving and utilizing pier infrastructure to reduce road traffic. Pier use in compliance with USCG Captain of the Port.</li> </ul>	Weston & Sampson EX# 101 "According to the provided traffic analysis reports and summary, the trips added to Route 12 are within operating capacity of the roadway and do not cause sizable changes to the Level-of-Service of intersection operations based on typical traffic engineering practice."

SPECIAL PERMIT CRITERIA	GFI	PEER REVIEW	PZC DECISION
<b>11.3.4.B</b> that transportation services would be adequate and that the uses would not cause traffic congestion or undue traffic generation that would have a deleterious effect on the welfare or the safety of the motoring public;	YES	YES	

#### **COMMUNITY CONCERN: PUBLIC HEALTH/ENVIRONMENT - Stormwater, Waterways & Wildlife**

Ledyard Inland Wetlands & Watercourses (IWWC) Permit  Associates  EX#2 Pages 5-8, 351-486, Compliance with CT DEEP 2024 guidelines for Soil Erosion and Pages 487-592, EX# 3, 39-2, 57, 91 (1-4), 173, 174, 175, 176  EX#173 Stormwater Management Report EX#174 Stormwater Management Report EX#175 addresses CLA Engineers comments  EX#175 addresses CLA Engineers comments  EX#176 response to Trinkaus Engineering  Ledyard Inland Wetlands & Watercourses (IWWC) Permit Wetlands & Watercourses (IWWC) Permit Wetlands & Watercourses (IWWC) Permit Method wetlands & Watercourses (IWWC) Permit And approved mitigation.  Compliance with CT DEEP Permit  Loureiro Stormwater Pollution Control Plan Developed  Existing conditions = no stormwater management features/ Improved site conditions = treated stormwater  Adherence with Loureiro's Inspection, Maintenance, and Monitoring Plan Implementation of Natural Diversity Database (NDDB) Best Management Practices for Short nose sturgeon, Atlantic sturgeon and Blueback herring and report submission for observed species.  Improving and utilizing deep water pier infrastructure in compliance with USCG Captain of the Port.  Compliance with CT DEEP Permit water Octorion Decreted water follution Control Water Resource Division  CT DEEP Rock Regrading Filing # 104229, NDDB EX# 137(1-4), 142 – New Determination Number: 202308990 valid until November 2025  TOWN REVIEW  Ledyard Inland Wetlands & Watercourses (IWWC)  EX# 176 response to Trinkaus Engineering  Ledyard Inland Metlands & Watercourses (IWWC)  Ex# 179 in engineering water dealers (CCMA)  Water-dependent uses support and Blueback herring and rep	GALES FERRY INTERMODAL	REGULATIONS	COMMITMENT/ COMMUNITY BENEFIT	PEER REVIEW/ CONCLUSION
	Loureiro Engineering Associates EX#2 Pages 5-8, 351-486, Stormwater Management Pages 487-592, EX# 3, 39-2, 57, 91 (1-4), 173, 174, 175, 176  EX# 173 Stormwater Management Report EX# 174 Stormwater Pollution Control Plan EX#175 addresses CLA Engineers comments EX# 176 response to	Watercourses (IWWC) Permit  Compliance with CT DEEP 2024 guidelines for Soil Erosion and Sediment Control   2024 CT Storm Water Quality Manual  CT DEEP Natural Diversity Database (NDDB) Submission  Connecticut Coastal Management Act (CCMA) water-dependent uses support and develop the region's "blue	<ul> <li>Wetlands &amp; Watercourses (IWWC) Permit and approved mitigation.</li> <li>Compliance with CT DEEP permit</li> <li>Loureiro Stormwater Pollution Control Plan developed</li> <li>Existing conditions = no stormwater management features/ Improved site conditions = treated stormwater</li> <li>Adherence with Loureiro's Inspection, Maintenance, and Monitoring Plan</li> <li>Implementation of Natural Diversity Database (NDDB) Best Management Practices for Short nose sturgeon, Atlantic sturgeon and Blueback herring and report submission for observed species.</li> <li>Improving and utilizing deep water pier infrastructure in compliance with USCG</li> </ul>	Environmental Scientist, CLA Engineers, Inc.  EX# 29 no new application to the IWWC is warranted. EX# 100 provided comments to address. EX# 175 is Loureiro response.  EX# 199 provides comments have been addressed.  STATE REVIEW  CT DEEP Land Water Resource Division  CT DEEP Rock Regrading Filing # 104229,  NDDB EX# 137(1-4), 142 – New  Determination Number: 202308990 valid until November 2025  TOWN REVIEW  Ledyard IWWC Permit Granted 7/11/23  Public Works Director/Town Engineer finds the Stormwater Management plan meets the requirements of Ordinance 300-017.

SPECIAL PERMIT CRITERIA	GFI	PEER REVIEW	PZC DECISION
<b>11.3.4.F</b> In accordance with CGS §22a-19, that the proposed uses would not cause any unreasonable pollution, impairment or destruction of the air, water	YES	YES	
and other natural resources of the state;			

## COMMUNITY CONCERN: PUBLIC HEALTH - Air Quality - Dust - Sound - Toxicology ES FERRY INTERMODAL REGULATIONS COMMITMENT/ COMMUNITY BENEFIT PER REVIEW/ CONCLUSION

GALES FERRY INTERMODAL	REGULATIONS	COMMITMENT/ COMMUNITY BENE	PEER I	REVIEW/ CONCLU	SION
Scott McKenna, CMSP – Catamount Consulting Certified MSHA instructor & OSHA Trainer EX#2(11)  Suzanne Pisano P.E. & Dr. John Martin, Verdantas Air Emissions Modeling Results EX# 2 Pages 311-350 and EX#105 demonstrate that the facility particulate concentrations at the property boundary would comply with the National Ambient Air Quality Standard (NAAQS).  Ken Kaliski, PE, INCE Board Cert., RSG EX# 37 Performed sound emission modeling to residential receptors and formulated mitigation strategies. EX# 221 HMMH Peer Review Response  Jeff Slade, PG, Senior Geologist, Continental Placer/Adirondack Geologic Services EX# 2, EX# 75, EX# 76, EX# 77 Pages 11-18, EX# 171-2. NO Acid Rock Drainage (ARD), Arsenic, Sulfur or Sulfide minerals (pyrrhotite or chalcopyrite).  RJ Lee Group performed a more sensitive detection geologist analysis of rock sample evidencing the fact NO Arsenic was detected at the 1.84 parts per million sensitivity level. EX# 138-2, 155, 171-2	Worker safety regulated by Mine Safety Health Administration (MSHA)/Occupational Safety and Health Administration (OSHA)  U.S. Environmental Protection Agency (EPA) has delegated authority to CT DEEP to administrate CT's air quality programs/Clean Air Act.  NAAQS Model Created using Groton meteorological data. Verdantas data is shown to be below state and federal permit thresholds.  Noise is subject to CT §§ 22a-69-1—22a-69-7.4 regulations  Conducted Geologist Analysis	<ul> <li>MSHA/OSHA regulation compliance</li> <li>Air Quality Community Monitoring Pl developed by Verdantas EX#2 Pages 350. Equipment will be placed at proboundaries. Monitors alert workers of and project team leadership immedia</li> <li>Utilize an electric conveyor system to transport materials to reduce onsite trips and reduce dust.</li> <li>Dust mitigation - wetting all blasts and installing misters on all earth product processing equipment, including conveyors</li> <li>Monitoring of sound at property boundaries near closest residential receptors for all phases</li> <li>Maintain 5Dba below daytime limit and every residential receptor, including Montville</li> <li>Adding a berm (east side), parallel to in Phase 2 (vs Phase 5) and a 12-foot high sound wall (west side) of excavation areas</li> <li>Eliminating Phase 5 drilling and blast</li> </ul>	an EX# 130 342- project a resident In site L90 plus confirme In site L90 plus confirme It L90	5Dba). Additional noised and all comments has as study found to be conservatively prepared ty regulations. It used that the presentative meter any inaccuracies in the gor emission parameter hary and secondary Natics (NAAQS) are applied gresults indicate that the nace with the approach	ion of 56Dba at stan the recommended e mitigation has been we been addressed. Imprehensively and addressing all pertinent he correct dispersion orological data, and did development of ers. Ional Ambient Air Quality correctly, and the here would be no that the applicant has eling (GFI committed) 190 response to PZC in for standing an require treatment if
SPECIAL PERMIT CRITERIA			GFI	PEER REVIEW	PZC DECISION
11.3.4.C that the proposed uses and structures would be in harmony with the appropriate and orderly development of the Zoning District in which they are proposed to be situated, and that the use(s) would not be noxious, offensive, or detrimental to the area by reason of odors, fumes, dust, noise, vibrations, appearance, or other similar reasons;  11.3.4.F In accordance with CGS §22a-19, that the proposed uses would not cause any unreasonable pollution, impairment or destruction of		YES YES	YES YES		
the air, water and other natural resources of the star	te;		· Lo	· Lo	

## **COMMUNITY CONCERN: PUBLIC HEALTH - Blasting - Vibration**

GALES FERRY INTERMODAL	REGULATIONS	COMMITMENT/ COMMUNITY BENEFIT	PEER REVIEW/CONCLUSION
Tim Harmon & Kevin Godfrey, Maine Drilling and Blasting EX# 2 Pages 14-15, 39-45, 106, 174-177, 222 EX#106 attests MDB reviewed records back to 2004 and found no complaints nor claims for damage from Baldwin Hill.  Dr. Catherine Aimone-Martin, Aimone- Martin Associates, LLC EX#83-2 concludes that rock blasting planned for the GFI Industrial Site development is deemed highly safe and protective of the surrounding infrastructure and utilities."  Greg Poole, PEVP Technical Services, Sauls Seismic EX# 93-CV, EX# 94 Vibration Impact Analysis. Based on the planned blasting and construction activities and industry standard calculations, vibration levels and air overpressure from blasting and construction activities on this project will remain below regulatory limits and far below threshold damage levels at the adjacent locations. EX# 139 response to HMMH.	Legally must apply same criteria to GFI as recently permitted Baldwin Hill.  Compliance with Office of Surface Mining, Reclamation and Enforcement (OSM) Blasting Guidance Manual for vibration limits	<ul> <li>Blasting designed to less than half of legal blasting limit. Committed blasts between 11am and 4pm. Shoot 3 to 4 x week at first then once per week. Whole process takes less than a second.</li> <li>Pre-blast surveys of homes within 750 feet radius will be conducted</li> <li>Gales Ferry Fire and the State Fire Marshall will monitor blasting operations and ensure all local and state codes are followed to ensure the safety of the workers and the Gales Ferry community.</li> <li>Seismograph will measure and monitor audio, latitude, transverse, vertical which all have to stay within 2" per second. permanent set up at Fort Decatur, another at closest structure.</li> <li>Ledyard WPCA conditioned Cashman employ blasting specialist expert, deploy blasting vibration instrumentation, conduct leak test on Route 12 main and resident service lines, pay for the water meter pit needed for the plant, fund water service to any resulting well failures and post bond/insurance.</li> </ul>	TOWN REVIEW Ledyard Fire Marshal Jim Mann reports "all (Baldwin Hill) readings thus far have been within specifications." EX#80 Ledyard Water Pollution Control Authority applied conditions per EX# 2 page 47 Both the Ledyard Water Pollution Control Authority commissioners and Groton Utilities have reviewed the blast report and have no major concerns. EX# 123 PEER REVIEW Harris Miller Miller & Hanson Inc. (HMMH) EX# 130, 132 Sauls Seismic EX#139 clarified blasting in US follows regulations based on US Bureau of Mines (USBM) "z-curve" while construction activities follow Federal Transit Administration (FTA) Transit. Aimone-Martin Associates Study - We agree with the findings that blasting would not cause issues for the utility infrastructure, specifically the transmission line and water main.
SDECIAL DEPMIT CRITERIA		GEL	DEED DEVIEW DZC DECISION

SPECIAL PERMIT CRITERIA	GFI	PEER REVIEW	PZC DECISION
<b>11.3.4.C</b> that the proposed uses and structures would be in harmony with the appropriate and orderly development of the Zoning District in which they are proposed to be situated, and that the use(s) would not be noxious, offensive, or detrimental to the area by reason of odors, fumes, dust, noise, vibrations, appearance, or other similar reasons;	YES	YES	