



Chairman Gary St. Vil

TOWN OF LEDYARD
CONNECTICUT
TOWN COUNCIL

MINUTES
LEDYARD TOWN COUNCIL – REGULAR MEETING
WEDNESDAY, NOVEMBER 12, 2025; 7:00 PM
HYBRID FORMAT
VIDEO CONFERENCE VIA ZOOM

DRAFT

- I. CALL TO ORDER – Chairman St. Vil called the meeting to order at 7:00 p.m. at the Council Chambers, Town Hall Annex Building.

Chairman St. Vil welcomed all to the Hybrid Meeting. He stated for the members of the Town Council and the Public who were participating via video conference that the remote meeting information was available on the Agenda that was posted on the Town’s Website – Granicus-Legistar Meeting Portal.

- II. PLEDGE OF ALLEGIANCE

- III. ROLL CALL –

Attendee Name	Title	Status	Location
William Barnes	Town Councilor	Present	In-Person
April Brunelle	Town Councilor	Present	In-Person
Jessica Buhle	Town Councilor	Excused	
Carmen Garcia-Irizarry	Town Councilor	Present	In-Person
Kevin Dombrowski	Town Councilor	Present	In-Person
Adrienne Parad	Town Councilor	Present	In-Person
Tim Ryan	Town Councilor	Present	Remote
Tony Saccone	Town Councilor	Present	In-Person
Gary St. Vil	Town Councilor	Present	In-Person

- IV. INFORMATIONAL ITEMS/PRESENTATIONS

Chairman St. Vil stated that tonight was a special evening because they would be recognizing a member of their community who has dedicated many years to their town. He stated after 20 years of serving Ledyard on a number of Committees, Councilor Kevin Dombrowski chose not to seek reelection this year.

Chairman St. Vil went on to state before he and Mayor Allyn, III presented a Town of Ledyard Proclamation to Councilor Dombrowski, that they had some distinguished guest in attendance this evening who would like to say a few words about Councilor Dombrowski. He welcomed former Mayor, State Representative and Town Councilor Mary McGrattan, former Town Councilor Bill Saums, former Town Councilor Bill Geer;; and former Planning & Zoning Commission Member Mike Cherry.

Mr. Bill Saums, 333 Pumpkin Hill Road Ledyard, former Town Councilor, stated that he served with Councilor Dombrowski for well over a dozen years on the Town Council. He stated that early on, they worked together on the Land Use Planning Commission, and that was where he really got to know Councilor Dombrowski. He thanked Councilor Dombrowski for his many years of service to the Town. He stated that it was always a pleasure to know him and an honor to work with him. He stated over the years, he found Councilor Dombrowski to be a person of the highest integrity; noting that he thought “*integrity*” was the word that best described him; and that he also thought that the words *dedication* and *responsibility* were accurate descriptors as well. He stated that he did not think that he had ever been to a meeting where Councilor Dombrowski was not already present. He stated that Councilor Dombrowski was fair minded, detailed, and principled, he was always prepared with the facts, and he always consider other points of view. He stated Councilor Dombrowski’s years of experience serving on the Zoning Commission was a huge asset to this town, and his knowledge of not only

planning and zoning regulations, but his deep understanding of the Town Charter kept many commissions, committees, and the Town Council itself on solid ground as they did their work. Mr. Saums stated that he learned from Councilor Dombrowski, noting that serving on the Town Council was hard work, and Councilor Dombrowski did it quietly and selflessly. He stated tonight's Proclamation recognizing Councilor Dombrowski was tremendously well deserved, and that Ledyard owed him a huge debt of gratitude. Thank you.

Mr. Mike Cherry, 5 Whippoorwill Drive, Gales Ferry, former Planning & Zoning Commission Member, stated that as Mr. Saums stated they all learned a lot from Councilor Dombrowski. He stated they learned perseverance, realizing when they were not right, and how to present things so that others who did not do the background work that Councilor Dombrowski did, could understand it, noting that Councilor Dombrowski was always more prepared than anyone else at the meeting. He stated that Councilor Dombrowski served on many committees and commissions that have had a significant influence on their community, which included serving on two Ad Hoc Zoning Regulation Rewrite Committees, and the Ledyard Town Center Committee. He stated in looking at these members of the Town Council the person with the experience was Councilor Dombrowski. He stated that when he completes this term that the other members of the Town Council would have a long road ahead, noting that Councilor Dombrowski would be missed. He thanked Councilor Dombrowski for the work he has done for Ledyard, noting that he was persistent and helpful in every turn.

Mr. Bill Geer, 46 Thomas Road, Ledyard, former Town Councilor, stated that he appreciated the opportunity to say a few words this evening about Councilor Dombrowski as he was ending his term on the Town Council. He stated as he was preparing a few words that Administrative Assistant Roxanne Maher reminded him that tonight was a tribute and not a roast, so he had to change things up a bit. Mr. Geer stated he met Councilor Dombrowski in 2005 when he joined the Zoning Commission, which was before the Planning & Zoning Commission was combined. He stated that it did not take Councilor Dombrowski long to get acquainted with the Zoning Regulations, noting that he always came to the meetings prepared for the topic at hand; and he always did his homework, noting that made his job as the Zoning Commission Chairman a lot easier. Mr. Geer stated in 2011 when he was ready to step aside from Zoning that Councilor Dombrowski took on the Chairmanship and did a stellar job. He stated later that same year Councilor Dombrowski decided to try serving on the Town Council; and that he told him that serving on the Town Council was similar to the Zoning Commission, noting that whatever decision they made someone was not going to be happy. Mr. Geer stated when 2011 was coming to an end that Councilor Dombrowski began serving on the Town Council noting that he jumped in with two feet and he has done a great job, noting that he would be missed by the Town Council and the town as a whole. Mr. Geer stated when he mentioned to Councilor Dombrowski that he had done time on the Town Council from 1997 – 1999 and that whenever you were appointed or elected that a term could seem like a sentence. He thanked Councilor Dombrowski for his many years of volunteering to serve his community and his knowledge, noting that he would be missed.

Mayor Allyn, III stated that Councilor Dombrowski would be missed, noting that he was a man of strong conviction stating that it showed in everything he has done for their town. He stated that Councilor Dombrowski was a master of the Town Charter and that he would be sorely missed, noting that he knew the Town Charter, he knew Roberts Rules of Order, he knew Town Procedures. He stated having this knowledge was hugely important because it made the Town Council a better group when they followed those processes. He thanked Councilor Dombrowski for his twenty-years of volunteer service that he dedicated to their town and would continue to do so. Thank you,

- Town of Ledyard Proclamation – Councilor Kevin J. Dombrowski



Be it known that the
Town of Ledyard
Recognizes

KEVIN J. DOMBROWSKI

“Mr. Land Use”

For his more than Twenty Years of dedication to the Town of Ledyard

Mr. Dombrowski began his service in Ledyard's town government in 2005 when he was selected to serve on the Zoning Commission, during his tenure he served as the Chairman of what later became the Joint Planning & Zoning Commission. He also served on the Economic Development Commission in 2010; the Zoning Board of Appeals in 2011; and on the Zoning Regulations Rewrite Ad Hoc Committee.

In 2011 Mr. Dombrowski was elected to the Town Council where he continued to be elected by his neighbors serving seven consecutive terms; and was elected by his peers to serve as the ***Twenty-Sixth Town Council Chairman from 2021- 2023.***

During his time on the Town Council Mr. Dombrowski served on the Land Use/Planning/Public Works Committee; and as its Chairman from 2013 to 2021 and again from 2023- 2025 ; where he was the Town Council's "Go To Guy" with his in-depth knowledge of State Statutes, Local Zoning Regulations; and the Town's Plan of Conservation & Development (POCD).

While on the Town Council Mr. Dombrowski also served as the Chairman of the Information Technology Committee, a member of the Administration Committee, and on the Charter Revision Committee where his attention to detail made him an excellent administrator in overseeing the drafting of Ordinances, Resolutions, Job Descriptions, Town Policies, Procedures; and the Town Charter. He was progressive and instrumental in selecting the town's first cloud-based Meeting Portal in 2008, providing live stream video and on-line public access to the town's meeting agendas and minutes, ensuring residents had the opportunity to be an active participant in their local government. He also served as the Town Council Liaison to the Planning & Zoning Commission, Water Pollution Control Authority, the Zoning Board of Appeals; and the Agricultural Commission.

Mr. Dombrowski viewed Public Health, Safety, and Education as being essential to a viable and healthy community. He supported the town's efforts to seek Grant Funding significantly reducing the costs of major construction projects for the town's taxpayers, as he was a proponent of providing reliable potable water to Ledyard residents, supporting the many water projects that now serve 1,200 households; as well as using American Rescue Plan Act (ARPA) Funding for the construction of the Ledyard Center Sewer Line Extension Project, to encourage responsible commercial and residential development to increase the town's taxbase.

Mr. Dombrowski believed in providing the educational tools to enable Ledyard's children to excel today and well into the future, ensuring they had safe and modern school facilities supporting many school projects which included the unending Asbestos Abatement Projects, the Conversion of the Schools' Heating Systems to Natural Gas; the Replacement of the High School Football Field Bleachers, Track, and the installation of the Multi-Use Synthetic Turf Field; the 2015 School Improvement-Consolidation Projects (Middle School and Gallup Hill School) closing the Ledyard Center School in 2019; and redistricting the students to facilities that included security and technology improvements; the replacement of the roofs at all of the Board of Education's Facilities, and the installation of solar equipment; upgrades to the building management systems, including electrical and HVAC upgrades at Juliet W. Long School.

In Additon, Mr. Dombrowski supported the Town town's transition from the Resident State Trooper Program to creating an Independent Police Department; and in 2013 the construction of the Police Facility to house the Town's Police Department, which included improvements to the Town Hall Complex. He also supported Grant Programs to provide upgrades at the Emergency Operations Center, the implementation of Body Cameras, and the transition of the Emergency Radio Communications to the Connecticut Land Mobile Radio Network (CLMRN) including upgrades to Radio Equipment allowing Ledyard's Emergency Services to directly communicate with all the police departments and fire departments in the local area, as well as the State Police.

Mr. Dombrowski's Desire to preserve open space and maintain the rural character of his community; while encouraging responsible development and agricultural uses he served on the Ledyard Town Center Committee and as its Chairman of from 2008- to 2010, where he was instrumental in seeking grant funding for the planning, development and implementation of the streetscape design in Ledyard Center we enjoy today, which called for creating a town center with stone walls, sidewalks, streetlights, destination

retail, and improvements to both the Upper and Lower Town Green; renovating the “Morgan Barn” to house the Linda C. Davis Food Pantry, and upgrades to the Pole Barn including an impervious roof and concrete floor providing a perfect venue for the Ledyard’ Farmers’ Market, which has been Voted the #1 Farmers Market in the State multiple times, and draws over 1,200 visitors to our community each week during the summer months.

Mr. Dombrowski understood the importance of the town’s relationship with the Mashantucket Pequot Tribal Nation (MPTN); and he was an active participant in working with attorneys on Indian issues setting precedence for our nation; as Ledyard aimed to address matters affecting his community; to protect Ledyard’s tax rolls; and to see that Ledyard received its fair share from formula-based sources such as the Pequot Fund.

Those of Us Who Witnessed these things will attest that *Kevin J. Dombrowski* is motivated by the highest ideals of public service. The citizens of Ledyard have indeed benefited and will remain grateful for his years of service, commitment, integrity and perseverance during a period of growth and change; and are fortunate to have been and continue to be served by his forethought and impeccable qualities of leadership.

Given this Twelfth day of November, in the year 2025 at Ledyard, Connecticut.

Fred B. Allyn, III, Mayor

Gary St. Vil, Chairman
Ledyard Town Council

Councilor Dombrowski stated he was humbled this evening with the Proclamation and with former members of the Town Council taking the time to attend tonight’s Town Council Meeting and for their comments. He noted that during their comments that Mr. Saums, Mr. Geer, Ms. McGrattan and Mr. Cherry mentioned that they learned from him and he stated that he also learned from each of them as they worked together to mentor each other and to become a Team. He stated the most important person in the room this evening was his wife Robyn, noting that they have been married for 30-years and he thanked her for giving him the time to serve the town. He stated that he appreciated everyone he served with here on the Town Council and in serving on the other town commissions such as the Zoning Commission, noting that he always learned from each of them and that he continues to learn from them. He congratulated everyone who was reelected and newly elected to the Town Council, noting that they were the future of their community. He stated that he looked forward to watching how they progress.

Mayor Allyn, III, stated that Councilor Dombrowski would officially be released from the Town Council on December 1, 2025, noting that they could then start to recruit him to serve the town in other capacities.

V. RESIDENTS AND PROPERTY OWNERS

Mr. Mike Cherry, 5 Whippoorwill Drive, Gales Ferry, thanked the Town Council for the rough two-years, noting that they got a lot accomplished, stating that not everyone agreed with what they did or the way they did it. However, he stated when they look back that they could be proud of what they did. He congratulated those who were reelected and those who would be joining the Town Council. He noted the new members of the Town Council were about to find out how much time it takes.

Mr. Cherry continued by noting House Bill #8002 that was being reviewed by the State Legislature, explaining that the Bill was a reincarnation of last year’s Housing Bill. He stated the Bill was 104 pages and he suggested the Town Council review the OLR Bill Analysis noting that it was broken out by paragraphs and it included hyperlinks. He stated the Bill was just made public this morning, and therefore, he only had time to do a quick review. However, he stated Ledyard does not have the staff to do all the things this Bill would require. He stated the *Affordable Housing Strategy* that was recently published would be replaced by a different strategy, noting that they would only have a short amount of time to implement the new *Affordable Housing Strategy*. He stated from what he read so far it was leaning toward Regionalization for Land Use Issues. He stated that it brings back “*Fair Share Housing*” under different wording. He stated that more funding was going to be required to staff the

Land Use Department. He stated that the provisions in #HB 8002 would also impact the work of the Town Council's Subcommittees; specifically the Land Use/Planning/Public Works, and the Community Relations Committee for Diversity, Equity, & Inclusion. He encouraged the Town Council to read the Bill.

Mr. Earl (Ty) Lamb, 95 Lambtown Road, stated this evening he was speaking as the Board of Education's Finance Committee Chairman. He addressed Board of Education Chairman Anthony Favory's October 20, 2025 email in which he transmitted the Board of Education's Fiscal Year 2026/2027 Budget Timeline along with links to additional information. He stated the Board of Education started their budget work in September, noting at their November 18, 2025 meeting they would be discussing Strategic Plan and their Capital Plan. He stated the Board of Education was also working to edit and modify their living budget timeline. He stated that he has not seen any correspondence from the Town Council regarding the scheduling of combined budget workshops, etc. He stated in December the Board of Education would be tweaking their proposed Fiscal Year 2026/2027 Budget in preparation to turn the Budget over. He stated that he hoped they would not repeat what occurred last year, noting that the Town Council was not part of the Board of Education's Budget process. He stated that the Town Council should at least listen, see, and understand what was going on the Board side. He stated once again the Board of Education has offered the opportunity for the Town Council to have Representatives to review what they were doing; so the Town Council would have a better understanding when they consider the full budget, especially the Board of Education's Capital Plan. He stated the Board of Education wanted to be Teammates and Partners and to provide all the information as best they can. However, he stated that they needed a Partnership.

Mr. Lamb continued by noting Councilor Dombrowski's decision not to seek reelection. He stated that Councilor Dombrowski has been a good mentor, and that he appreciated all of the time he has spent with him. He wished Councilor Dombrowski and Councilor Saccone *Good Luck* in what they choose to do once they have completed their terms on the Town Council.

VI. COMMITTEE COMMISSION AND BOARD REPORTS – None.

VII. COMMENTS OF TOWN COUNCILORS

Councilor Barnes stated that he wanted to add on to the Proclamation that was presented to Councilor Dombrowski earlier this evening. He stated about nine-months ago he had the opportunity to be appointed to the Town Council and that he wanted to express his gratitude to Councilor Dombrowski. He stated from the beginning of his appointment that Councilor Dombrowski served as an advisor, mentor, and provided guidance. He stated that he was only one of the long list that Councilor Dombrowski has provided guidance to and that he wanted to state his deepest appreciation.

Councilor Brunelle stated that she was going to miss Councilor Saccone and Councilor Dombrowski. She noted that Councilor Saccone has been a stoic, strong individual that she has looked up to; and she stated that she appreciated all of his hard work. She went on to state that she respected Councilor Dombrowski, noting that she had a soft spot for people who liked procedures, guidelines documents, and understanding the right way to do things, noting her background in Quality Control.

Councilor Brunelle continued by announcing as part of the 250th Celebration of our Nation's Anniversary of the Signing of the Declaration of Independence the Library would be conducting a Baking Contest. She stated residents could stop by the Library and pick up a recipe from an Old Cookbook, make the dish and bring it to the Library on December 17, 2025.

Councilor Saccone stated on November 5, 2025 they had a fire at the Gallup Hill School. He stated all those involved from the School Superintendent, School Principal, Staff, Students, and the Fire Departments did an outstanding job, noting that there were no injuries, and the students evacuated the schools in a timely manner. He stated congratulated and thanked Custodian Joe Constalini for his help to put out the fire; which also helped to save additional damage to the school. He stated it was good to see all the Fire Department's Annual Trainings and the School's Fire Drills paid off, so that no one was hurt.

Councilor Saccone continued by stating that tonight would be his last Town Council meeting, noting that he could not tell them how much fun it was. He stated he had a different perspective about serving his community, noting that it was interesting. He stated that he looked at the decades of service that past members of the Town Council dedicated to their town in this environment, acknowledging former Town Councilors Mary McGrattan, Bill Saums, Bill Geer, and resident Mike Cherry, who were all present this evening. He stated he served on the Town Council for two years to the best of his ability, noting that being elected by thjier residents was a great honor and he loved serving them.

Councilor Ryan, attending remotely, via Zoom, stated that he appreciated Councilor Dombrowski's mentorship during the past four years. He stated as a Freshman Councilor four years ago that Councilor Dombrowski along with former Town Councilors Bill Saums, and Mary McGrattan were mentors for him. He stated as previously mentioned that Councilor Dombrowski would be missed from multiple perspectives, history, procedural, etc.

Councilor Ryan continued by addressing Councilor Saccone noting that he appreciated the time they spent working on the Finance Committee together, noting they had a lot of good debate and discussions. He stated that he appreciated Councilor Saccone serving as the Finance Committee Chairman noting that it was not an easy task.

Councilor Ryan went on to recognize a belated Veteran's Day which was yesterday and the US Marine Corps Birthday. He stated that he appreciated all of the Veterans in their community. He stated that he not only appreciated them during the last two-days, but every day for what they do, and he thanked them for their service to our country.

Councilor Garcia-Irizarry stated to follow-up to Councilor Saccone's comments regarding the fire at the Gallup Hill School last week, that there was another incident today at the Middle School. She stated due to a student vaping in one of the bathrooms that it set off the fire alarm. She stated the Fire Department has had an active few days.

Councilor Garcia-Irizarry continued by stating that it has been a pleasure serving on the Town Council with Councilor Saccone, noting that he was a kind person; and that he would be missed.

Councilor Garcia-Irizarry went on to state that she learned a lot from Councilor Dombrowski, noting that she would always his words that it was "*about the process*". She stated Councilor Dombrowski's knowledge regarding land use matters and his years of experience would be missed. She thanked him for everything he has done for the town.

Councilor Parad stated it was a pleasure to work with both Councilor Saccone and Councilor Dombrowski for the brief amount of time she served on the Town Council with them. She stated that she would like to see all the members of the incoming Town Council work to create a culture that they would all like to live in; and enjoy together. She stated as they transition to the incoming Town Council that they may still be relying on the experience of Councilor Dombrowski.

Councilor Dombrowski stated that they were all new members of the Town Council at one time. He stated unlike Councilor Saccone and former Town Councilor Bill Geer, that he enjoyed serving on the Town Council, noting that he enjoyed the process and the challenge. He stated serving on the Town Council required a lot of work to dig deep, to understand, and to be informed on the decisions they make. He noted during the Administration Committee meeting that was held earlier this evening they discussed an appointment to the Zoning Commission. He noted when he served on the Zoning Commission that there were some things that he was opposed to, but because it met the requirements and it was likely in the best interest of the town he had to approve it. He stated it was not about what you want, stating that it was about doing what was right for the town, it was about doing your homework, and being informed of all of the decisions they make, noting that this was the one piece of advice he could give. He stated he appreciated everybody he worked with on the Town Council over the last fourteen years.

Chairman St. Vil stated with tonight being the last meeting of the Twenty-seventh Town Council that it caused him to reflect on how different they looked today from where they started two-years ago, to reflect on how much more time it took to do this job than he had imagined, and to appreciate what he learned from his fellow Town Councilors; especially from Councilor Dombrowski and Councilor Saccone. He stated that he hoped the learning process would continue as they move into the Twenty-eighth Town Council. He stated it also caused him to reflect on what he got out of serving on the Town Council. He stated before tonight's meeting he received a card from one of the students who participated in the "Design I Voted Stickers" Audry Perfect, who was one of the top three designs selected. He shared the note as follows:

"Dear Town Council and America 250 Planning Committee:

Thank you for recognizing my sticker and for the goodie bag. I had so much fun passing out my stickers on Election Day.

From: Audry Perfect"

Chairman St. Vil stated as he reflected on the Twenty-seventh Town Council, that the reason he served, was the same reason everyone else here this evening, which was to make a difference in peoples lives. He stated as challenging as the last two-years have been that the note from third grader Audry Perfect reaffirmed that there was at least one life that was positively impacted; and it caused him to question how much more they could do for their community. He thanked the Twenty-seventh Town Council for the opportunity to impact someone's life; and that he looked forward to the next Town Council.

VIII. REVIEW AND APPROVAL OF PRIOR MEETING MINUTES

MOTION to approve the Town Council Regular Minutes of October 8, 2025
Moved by Councilor Dombrowski, seconded by Councilor Brunelle

VOTE: 8 – 0 Approved and so declared

IX. COMMUNICATIONS

Chairman St. Vil stated a Communications List has been provided on the meeting portal for tonight's meeting, and he noted there were referrals were listed.

X. COUNCIL SUB COMMITTEE, LIAISON REPORTS

Administration Committee

Councilor Brunelle stated the Administration Committee met earlier this evening, noting that they tabled a motion for an appointment to the Planning & Zoning Commission, and would be working to draft a "Resolution to Establish Ad Hoc Committee to Develop Process for Capital Improvement Building Projects".

Community Relations Committee for Diversity Equity & Inclusion

Councilor Brunelle stated the Committee has not met since the last Town Council meeting.

Finance Committee

Councilor Saccone stated the Finance Committee did not have any items on tonight's agenda.

Councilor Saccone continued by addressing Mr. Lamb's question (V. Residents Comments see above) regarding Board of Education Chairman Anthony Favory's October 20, 2025 email pertaining to the Board of Education's Fiscal Year 2026/2027 Budget Timeline. He stated that efforts were made to schedule joint meetings between the Town Council and Board of Education's Finance Committees, however, he stated that they were unable to find a date that all would be available. He stated that he understands that the Board of Education was well into the development of their Fiscal Year 2026/2027 Budget, and that they had labor contract negotiations underway. He stated based on the Finance Committee members' experience that

Councilor Buhle and Councilor Ryan would be working through the challenges of healthcare, contracts and budgets as they do each year.

Land Use/Planning/Public Works Committee

Councilor Garcia-Irizarry stated the LUPPW Committee met on November 3, 2025 noting that they agreed to forward unfinished business items to the incoming Land Use/Planning/Public Works Committee.

XI. MAYOR'S REPORT

Mayor Allyn, III, reported on the following: (1) Gallup Hill School Bathroom Fire – Mayor Allyn stated the Preliminary Cost Estimate for damages to the bathroom was about \$300,000 which also included smoke damage throughout the building. He stated 40-Remediation Specialists were on-site the same day to begin wiping down everything and handling the smoke damage to allow the school to reopen as quickly as possible. He stated this would be a substantial Insurance Claim to the town's insurance provider Connecticut Interlocal Risk Management Agency (CIRMA); (2) Police Staffing – Mayor Allyn noted that the interviews to fill two positions within the Police Department resulted in the selection of one Candidate to attend the Police Academy this spring. He stated they were still looking for a lateral transfer from another police département to be fully staffed.; (3) Gales Ferry School Roof Legal Matter– Mayor Allyn stated the Bond Company selected their legal counsel, explaining that the legal proceedings should begin to move along; (4) Deer Strikes – Mayor Allyn stated to date there have been 52-car versus deer strikes in town. He stated he would expect this number to grow, noting that the deer were active during the months of November and December. He urged motorists to use caution; (5) Library Director – Mayor Allyn stated that Ms. Jessica Franko would be joining Ledyard in December as their Library Director; (6) Road Restoration Sandy Hollow Road – Mayor Allyn stated the milling and resurfacing work was underway on Sandy Hollow Road, noting that motorists may experience some delays. Mayor Allyn stated based on the town's Road Consultant Beta Engineering that Ledyard had a Road Surfacing Rating (RSR) of 85.96. He stated Ledyard's RSR was within the top 5% of the couple hundred municipalities that the Beta Engineering provided services for; (7) Nip Bottle Surcharge – Mayor Allyn stated Ledyard received \$15,989.45 noting that this equated to 319,696 nip bottles being sold in Ledyard during the last six-months; or 1,758 nip bottles per day. He stated Norwich (1.3 million nip bottles sold per day), New London, Groton, and Waterford all had much higher nip bottle sales than Ledyard. He stated that it was great the nip bottle tax funding was paying for Ledyard's Street Sweeper. However, he stated many of the nip bottles that were being thrown out of car windows end up on the shoulder of the road where the street sweeper does not pick them up. He also stated the .05 cent nip bottle tax did not seem to deter the bottles from being discarded everywhere and has not changed anyone's behavior from drinking and driving.

Questions to the Mayor

Councilor Garcia-Irizarry addressed the Nip Bottle Surcharge/Tax, noting that she recently read an article that reported the Nip Bottle Tax has generated \$19 million in Connecticut. She stated as Mayor Allyn stated that she appreciated that the Nip Bottle Tax helped to pay for the town's street sweeper, however, the nip bottles were littering their roads.

Councilor Garcia-Irizarry went on to address the new Library Director, and she questioned whether the Ms. Franko would be expected to establish goals. Mayor Allyn stated there was a set of standards and guidelines the Library Director was expected to follow. He stated that former Directors have left a Manual for incoming Directors to reference. He stated his practice has been for him, the Human Resources Director, and the Finance Director to meet with new Library Director on their first day to explain that staff wanted them to be successful; and therefore, he stated they encouraged their Directors to call, email; or stop by their offices anytime, noting that they were here to be their advocate and to support them. However, he stated that some employees will do that; but others do not, understanding that there was a probation period. He stated if someone was not reaching out that they would not be aware that they were struggling, which then leads to problems. He stated that he was disappointed that they had the turnover they recently had, noting that he was confident that Ms. Franko understood her role and that she would meet and exceed her role.

Councilor Barnes addressed the Nip Bottle Surcharge Tax, noting that it cost half of what they pay for the recycling deposit for other beverages. Mayor Allyn stated that the Nip Bottle Surcharge Tax was a tax and not a recycling deposit.

Councilor Parad questioned whether the 52-car versus deer strikes was for just Ledyard. Mayor Allyn stated that the 52- car versus deer strikes was the number for Ledyard during the period of January 2025 to-date, noting that the number may be higher because there may be some deer strikes that go unreported. Councilor Parad questioned whether the Police Department responded to the car versus deer strikes. Mayor Allyn responded “Yes”.

Councilor Garcia-Irizarry noted the \$300,000 Preliminary Cost Estimate for damages caused by the fire in the Gallup Hill School bathroom. She stated that she understood that town’s insurance provider Connecticut Interlocal Risk Management Agency (CIRMA) would handle the claim; however, she questioned whether the town had a deductible. Mayor Allyn stated the town would have to pay a \$20,000 deductible, and he explained that after a substantial claim that the town’s insurance premium would be adjusted and they would be paying more for insurance coverage in the coming years.

XII. OLD BUSINESS – None.

XIII. NEW BUSINESS

Administration Committee

1. Discussion and possible action on the
MOTION to adopt the “*An Ordinance Establishing a Town of Ledyard Code of Ethics And Ethics Commission*” as updated on or about October 29, 2025.

Councilor Garcia-Irizarry noted the November 10, 2025 Public Hearing and comments received regarding the proposed “*An Ordinance Establishing a Town of Ledyard Code of Ethics And Ethics Commission*”. She suggested the Town Council send the Ordinance back to the Administration Committee to make the necessary changes. She stated if the Town Council agreed this evening to send the Ordinance back to the Administration Committee the schedule would be as follows:

- December 10, 2025 – Administration Committee review and incorporate changes to the proposed “*An Ordinance Establishing a Town of Ledyard Code of Ethics And Ethics Commission*”.
- January 14, 2026 – Town Council schedule a Public Hearing, if necessary.
- January 28, 2026- Town Council adopt “*An Ordinance Establishing a Town of Ledyard Code of Ethics And Ethics Commission*”.

Councilor Dombrowski recommended that the proposed “*An Ordinance Establishing a Town of Ledyard Code of Ethics And Ethics Commission*” be sent back to the Administration Committee; and that they take the time they needed to provide a solid draft Ordinance.

Councilor Ryan stated that he concurred with Councilor Dombrowski’s recommendation.

Councilor Parad noted during the November 10, 2025 Public Hearing residents suggested establishing an Ad Hoc Committee to ask for help from the public to make the draft “*An Ordinance Establishing a Town of Ledyard Code of Ethics And Ethics Commission*” better ;and she questioned whether this was something the Town Council should be considering. Councilor Dombrowski stated that the Administration Committee could decide whether they would like to have an Ad Hoc Committee set up to obtain further input and to help either with the Ethics Ordinance or a Code of Ethics.

Councilor Ryan stated that he has been in-favor of having both public input and town volunteers and town employee input on the topic of Ethics. He stated that he hoped the incoming Administration Committee would take into account establishing an Ad Hoc Committee, noting that in addition to all of the perspectives they have already received that having that perspective would be valuable.

Councilor Brunelle stated that she agreed with sending the “*An Ordinance Establishing a Town of Ledyard Code of Ethics And Ethics Commission*” back to the Administration Committee along with considering the establishment of an Ad Hoc Committee.

Chairman St. Vil stated that he concurred with everyone’s feedback, noting that there was some valuable public input received at the November 10, 2025 Public Hearing. He stated that he thought the proposed “*An Ordinance Establishing a Town of Ledyard Code of Ethics And Ethics Commission*” was a good ordinance as written; however, they would be welcoming two new members to the Town Council; and they should have the opportunity to provide some input.

Chairman St. Vil stated by consensus that he would send the proposed “*An Ordinance Establishing a Town of Ledyard Code of Ethics And Ethics Commission*” back to the Administration Committee.

XV. ADJOURNMENT

Chairman St. Vil stated before they adjourn this evening that he would like to remind everyone that the Town Council’s November 26, 2025 Meeting has been cancelled for the Thanksgiving Holiday; as reported when the 2025 Meeting Schedule was filed with the Town Clerk.

Chairman St. Vil continued by stating that he would like to wish everyone a Safe and Blessed Thanksgiving! And he asked Councilor Dombrowski if he would like to make the next Motion.

Councilor Dombrowski, moved to adjourn, seconded by Councilor Saccone.

VOTE: 8 - 0 Approved and so declared. The meeting adjourned at 8:00 p.m.

Transcribed by Roxanne M. Maher
Administrative Assistant to the Town Council

I, Gary St. Vil , Chairman of the Ledyard Town Council,
hereby certify that the above and foregoing is a true and
correct copy of the minutes of the Regular Town Council
Meeting held on November 12, 2025.

Gary St. Vil, Chairman